

City of Chelan Shoreline Public Access Plan

This City of Chelan Shoreline Public Access Plan documents how the City has planned for parks and recreation in the community, particularly along Lake Chelan and the Chelan River. This plan is prepared pursuant to WAC 173-26-221 (4)(c), including identifying specific public needs and opportunities to provide public access through an open public process. This plan is based on the *City of Chelan Comprehensive Land Use Plan, Park & Recreation Comprehensive Plan 2008-2014, Lakeside Trail Feasibility Study, Lord Acres Subarea Plan, and Don Morse Park Shoreline Study & Master Plan*. Though not adopted, the City refers to the *Lake Chelan Valley Trail Plan* where it is not superseded by its own parks and recreation plans. Additionally, the Shoreline Public Access Plan addresses recently approved or proposed public access features developed in conjunction other public agencies or with private development. The City's efforts address a variety of shoreline access opportunities and circulation for pedestrians, bicycles, and vehicles between shoreline access points, and include recommended projects and actions.

[This plan will not be complete until the County level shoreline public access plan is developed. This document presents a start of the plan for City review.]

Shoreline Public Access Laws and Rules

Public access refers to the ability of the general public “to reach, touch, and enjoy the water's edge, to travel on the waters of the state, and to view the water and the shoreline from adjacent locations” (WAC 173-26-221(4)(a)). Public access can be physical access such as via a trail or park and/or visual such as a view corridor from a road.

Public access is a preferred use per the Shoreline Management Act (RCW 90.58.020). The Shoreline Master Program (SMP) Guidelines require that public access be provided with most new development, except that more flexibility is allowed where there is a coordinated public access planning process (WAC 173-26-221(4)(c)). When public access is addressed in a SMP, it implements the “public trust doctrine” which is a common law principle holding that “the waters of the state are a public resource owned by and available to all citizens equally for the purposes of navigation, conducting commerce, fishing, recreation and similar uses.” While the doctrine “protect(s) public use of navigable water bodies below the ordinary high water mark,” the doctrine “does not allow the public to trespass over privately owned uplands to access the

tidelands.”¹ Generally, public or private landowners are limited in terms of liability when there are unintentional injuries to any public access users based on state law at RCW 4.24.210.

Shoreline Recreation Goals and Plans

The City of Chelan’s Comprehensive and *Comprehensive Park & Recreation Plan* goals and policies include:

- Implement the goals, policies and facilities identified within the City of Chelan Recreation Department, Parks Division: Comprehensive Plan, the Lakeside Trail Feasibility Study and the Don Morse Park Shoreline Study. (based on Comprehensive Plan Recreational Development, Goal 2, Policy 1)
- Allow public and private development of adequate camping, boat launching, docking and moorage facilities, marinas, and other water-related recreational opportunities on Lake Chelan and the Columbia River. (Comprehensive Plan Open Space/Recreation Goal 3, Policy 3)
- The City of Chelan should maximize the use of parks, schools, recreation and open space resources within the City by connecting them with a coordinated system of trails. (Comprehensive Parks & Recreation Plan PRP 1.2)
- Continue efforts to develop trails and pathways that would provide connections among recreation sites and community features. Specifically, pursue development of the Lakeside and Northshore pathways. (Comprehensive Plan Transportation Element Policy 4.4)
- The City of Chelan should provide parks and recreation facilities that are inclusive and accessible to all of the population regardless of age or physical ability. (Comprehensive Parks & Recreation Plan PRP 1.8)
- The City of Chelan should require on-site (or nearby off-site) development of recreation facilities or appropriate and usable park land in conjunction with the approval of any development project (Comprehensive Parks & Recreation Plan PRP 2.3)
- The City of Chelan should require development projects along designated trail routes to be designed to incorporate the trail as part of the project. (Comprehensive Parks & Recreation Plan PRP 2.4)

In addition, based on the *Lord Acres Subarea Plan*, the City developed regulations applicable citywide that address the provision of recreation facilities with new development (CMC 17.56 Conditional Use Permit, Parks and Community Waterfront Parks). While these are not

¹ See the State of Washington’s Department of Ecology’s website at:

http://www.ecy.wa.gov/programs/sea/sma/laws_rules/public_trust.html. Accessed March 24, 2010.

shoreline-specific, the standards add to the recreation facilities in the community, and depending on the development location, may occur in the shoreline jurisdiction.

Parks and Recreation Plans and Public Review Process

The City’s Parks and Recreation goals and plans have been created with extensive public review. Public review opportunities have included citizen committees, open houses, surveys, public meetings and hearings. Notices were made to a wide variety of agencies as well as citizens.

Parks Documentation and Process	Description
Plans	<p>Comprehensive Land Use Plan. Adopted 2009, including parks and recreation goals and policies.</p> <p>Park & Recreation Comprehensive Plan 2008-2014. Adopted 2007, including goals and policies, current and future facilities, and a capital improvement program.</p> <p>Lakeside Trail Feasibility Study, Adopted 2000. Includes corridor analysis, design guidelines and concepts, costs and maintenance, potential impacts and benefits, and next steps for permitting, funding, and other similar topics.</p> <p>Don Morse Park Shoreline Study (2002) and Master Plan (2007). Identifies current conditions and planned facilities.</p> <p>Lord Acres Subarea Plan, Adopted January 2009. Includes Parks and Recreation analysis and community and waterfront park regulations.</p>
Public Involvement Process	<p>Comprehensive Plan: Planning Commission meetings and legislative hearings.</p> <p>Parks and Recreation Plan: Meetings with user groups, open houses, parks and recreation survey, news ads, public meetings and workshops, Parks and Recreation Advisory Board meetings, and legislative hearings.</p> <p>Don Morse Park Shoreline Study and Master Plan: Public meetings and workshops, Parks and Recreation Advisory Board meetings, and legislative hearings. Also a topic of the Parks and Recreation Plan.</p> <p>Lord Acres Subarea Plan. Open Houses, Steering Committee, Planning Commission meetings and legislative hearings.</p>

Current and Future Facilities in Shoreline Jurisdiction

Public access consists of view corridors, open space and parks. View corridors are prevalent along roadways paralleling the water, and from higher elevations above the lake including in the Lord’s Acres vicinity. Parks and open space in shoreline jurisdiction total about 48 acres, with about 19 acres along the Chelan River and about 29 acres along Lake Chelan. Based on the shoreline inventory, there are 14 recreation facilities on Lake Chelan within the City and Urban Growth Area (UGA) as follows:

- Boat Launch: 4

- Boating Facility: 1
- Community Dock/Marina: 5
- Marina:3 (includes one approved marina not yet constructed)
- RV camp: 1

The City has planned for its parks in its *Parks and Recreation Comprehensive Plan 2008-14*. That Plan identifies the following existing City and non-City facilities in the shoreline vicinity:

- Athletic Field Complex – This park is located on the southern most portion of the downtown section of Chelan and is bordered by the Chelan River on one side and residential areas on three sides. This property is owned by the Chelan County PUD and leased to the City for recreation purposes. It is used by leagues and schools, and provides fields for a variety of sports as well as a children’s play area.
- Centennial Park – This park is located on Third Street on the south shore of Lake Chelan. This park was designed for passive use and taking advantage of views of Lake Chelan and the Chelan Valley. The park contains picnic tables, benches and limited duration parking.
- Don Morse Park – This park is located on the north shore of Lake Chelan and is bordered by Highway 150, Lakeshore RV Park, Lakeshore Marina and Lake Chelan. Facilities at the site include: an 105,840 square foot swimming area with 1,350 feet of buoy line and beach bulkhead containing three stair areas and ramp, two docks, 2,000 square foot shallow pool with sand beach, day-use lawn area with: picnic tables, picnic shelters, tennis, basketball and volleyball courts, a skate park, a children’s play area, a concession and restroom building, walkways, a golf putting course, go-cart race track and a sports equipment rental office.
- Lakeshore Marina – This park is located on the north shore of Lake Chelan and is bordered by Highway 150, Don Morse Memorial Park, Campbell’s Resort and Lake Chelan. Public moorage accommodates 68 boats. The park also includes a launch ramp. Additional facilities include a restroom building, boater pump-out structure, a storage building, and breakwater.
- Lakeshore RV Park – This park was designed primarily for recreational vehicle use and has water, wastewater, cable, and power hookups for 165 recreational vehicles. The park includes restroom/shower buildings and picnic tables.
- Lakeside Park – This parcel of land is located on the south shore of Lake Chelan. Facilities at the park include: 17,500 square feet of sandy beach and swimming area, picnic tables, volleyball and basketball courts, and a restroom.
- Lakeside Trail – The City is currently developing the first two phases of the Lakeside Trail. This is a Primary Trail that when completed will extend from Lakeside Park, along the southern shore of Lake Chelan, through downtown and up the north shore to the City limits. The trail will extend 2.2 miles when complete.

- Riverwalk Park and Trail – The Chelan County Public Utility District owns and maintains the one-mile trail. The trail loops around the Chelan River and is located in the downtown core. The trail features benches, overlooks, and other amenities.

The City of Chelan's *Parks and Recreation Comprehensive Plan 2008-14* has calculated the demand for parks and trails citywide through 2014 based on levels of service:

- Mini, neighborhood, and community parks: demand for 24 acres
- Trails, pathways, bikeways: demand for 7.1 miles a portion of which is to be satisfied by the Lakeside Trail.

In addition to the *Parks and Recreation Comprehensive Plan*, the City has developed a *Lakeside Trail Feasibility Study* (City of Chelan 2000). As described above, the City has begun implementation of the 2.2-mile trail with a 0.5-mile segment.

Including both existing and proposed trails, the shoreline jurisdiction is anticipated to contain 8,225 linear feet of trails. Considering the whole Lakeside Trail, including the portions of the trail outside the 200-foot shoreline jurisdiction, the trail length is anticipated to equal 13,200 feet (2.5 miles).

The City has implemented its parks, recreation, and trails plans through its capital facility plans, coordination with other agencies, and through private development projects that connect to public access features. An example of private development projects implementing public access includes the Sunset Condominiums and Marina project approved in 2007. This project will include a 75 double slip marina and floating breakwater connected to the public trail system.

An example of agency coordination includes the City of Chelan's efforts to provide recommendations to the Chelan County PUD on the Lakeside Micro Park Plan. The City Council has accepted the following recommendations and plan for transmittal to the PUD:

- Continue public access without restriction – Take any and all measures to keep the area open for public access by the public. The area is best known as a swim area and should be preserved for that activity. There should be limitations on canoe, kayak and other manpowered vessels.
- Arrange floating buoy boat tie downs – Place the tie-down boat buoys so as not to restrict or constrict the swim area for recreational swimmers or lap/distance swimmers. It should also preserve the open view of the lake whenever possible.
- Allow existing docks – no new private docks to be built. Recommendation only as the Corp of Engineers, City and PUD will determine through the Shoreline Management Plan when adopted.

- New Docks - Allow for at least one and possibly more public docks along SR 97A. These docks would be for swimming and not motorized vessels. These docks could also be used for non-motorized vessels such as kayaks, canoes, row boats, etc.
- Floating swim dock – Place a floating swim dock in swim area. This recommendation would be with future implementation if needed.
- Chain blocking access – Remove the posts and chain presently blocking the area and place park bench in its place.
- Placement of buoy lines in swim area – This could be a future recommendation dependent on swim use and vessel conflicts.
- Signage – Review the present signage to provide a better explanation of area use.
- Buoy Signage – Place signage on buoys at entrance of area denoting swim area and local boat moorage only.
- Additional buoy markers – Place additional buoys in the area of the water entrance denoting “no wake”.

Community Parks and Recreation Standards

The City's *Parks and Recreation Comprehensive Plan* includes level of service standards for different facilities community wide. These standards were considered in the development of specific parks and recreation improvements for the current and future population in Chelan's city limits and urban growth area.

Facility Type	Level of Service Standard
Parks and Open Space	acres/1000 population
Mini	0.25
Neighborhood	2
Community	7
Regional	6
Open Space Areas	0.5
Trails	miles/1000 population
Trails	0.5
Pathways	0.25
Bikeways	0.5

Public Access Analysis & Objectives by Shoreline Reach

Public access conditions are presented in order of numbered reaches as mapped in the “Shoreline Inventory and Analysis Report for Shorelines in Chelan County and the Cities of Cashmere, Chelan, Entiat, Leavenworth, and Wenatchee” dated March 2009.

It should be noted that City plans are fairly detailed for land within the City limits, but there is a deficiency of planning particularly on the north shore between Lakeside RV Park to Rocky Point, and on the south shore in the southern UGA area. As part of the County-level SMP public access planning process, these areas can be addressed.

Waterbody and Reach	Current Shoreline Facilities	Planned Shoreline Facilities	Discussion
Lake Chelan			
CCH L1	Visual access, SR 150.	No adopted plans. The Chelan Valley Comprehensive Trail Plan identifies a proposed trail that parallels SR 150 and extends between downtown Chelan and Manson.	This six-mile trail, known as the North Shore Pathway, would be a paved and lighted urban multi-use trail, separated from the highway by a physical barrier such as a wall, fence or curb. This plan has not been adopted by the City, but is a reference. Large lot residential uses.
CCH L2	Visual access, SR 150. Two community docks/marinas.	No adopted plans.	See above. Large lot residential uses.
CCH L3	Private Community Dock/Marina	None	Developed residential parcels.
CCH L4	Private Marina	None	Developed Resort.
CCH L5	None	None	Developed residential parcels.
CCH L6	None	None	Developed residential parcels.
CCH L7	Dietrich Road right-of-way	None	City Parks and Recreation Plan and Lord Acres Subarea Plan identify a potential neighborhood park in the vicinity of Decatur Road, outside of the shoreline jurisdiction. Developed residential parcels.
CCH L8	None	None	Vacant property.
CCH L9	None	None	Developed residential parcels.
CCH L10	None	None	Developed residential.
CCH L11	Lakeshore RV Park		
CCH L12	Don Morse Park; Boat launch; Marina	See Don Morse Park Master Plan & Shoreline Study	

Waterbody and Reach	Current Shoreline Facilities	Planned Shoreline Facilities	Discussion
CCH L13	Community Dock	LakesideTrail	Developed waterfront area. City Parks and Recreation Plan identifies future route of Lakeside Trail connecting Don Morse Regional Park and Lakeside City Park through this area.
CCH L14	Visual Access (local street); Community Park	None	Area includes riverfront park at west end of Wapato Avenue.
CCH L15	Visual Access (2 local streets)	None	Public land (government use)
CCH L16	Visual Access (local street);	None	Developed downtown property.
CCH L17	Visual Access (local street)	Potential ROW	Existing land use indicates several waterfront lots are government-owned.
CCH L18	Visual Access (local street); Chelan PUD Athletic Complex	None	Existing recreational facility.
CCH L19	None	Riverwalk Park Trail	City Parks and Recreation Plan identifies future portion of Riverwalk Park through this area.
CCH L20	Boat launch; River Walk Park	Trail; Potential ROW	City Parks and Recreation Plan identifies future route of Riverwalk Park through this area.
CCH L21	None	None	Developed urban area.
CCH L22	River Walk Park	None	Existing recreational facility.
CCH L23	None	None	Developed urban area.
CCH L24	River Walk Park	None	Existing recreational facility.
CCH L25	Visual Access (local street)	Trail	City Parks and Recreation Plan identifies future route of Lakeside Trail through this area.
CCH L26	Visual Access (local street)	Trail	City Parks and Recreation Plan identifies future route of Lakeside Trail through this area.
CCH L27	Visual Access (local street); Centennial Park; PUD Mini-park	Trail	City Parks and Recreation Plan identifies future route of Lakeside Trail through this area.

Waterbody and Reach	Current Shoreline Facilities	Planned Shoreline Facilities	Discussion
CCH L28	Visual Access (local street and US 97); Community dock	Trail	City Parks and Recreation Plan identifies future route of Lakeside Trail through this area.
CCH L29	Visual Access (US 97); Boating facility;	Trail	City Parks and Recreation Plan identifies future route of Lakeside Trail through this area.
CCH L30	Visual Access (US 97); Marina	Trail, Future Marina	Existing recreational facility. City Parks and Recreation Plan identifies future route of Lakeside Trail through this area. Approved development includes Sunset Marina and Breakwater with connection to Trail.
CCH L31	Visual Access (US 97)	Trail	City Parks and Recreation Plan identifies future route of Lakeside Trail through this area.
CCH L32	Visual Access (US 97); Private boat launch.	Trail; Lakeside Micro Park Plan	City Parks and Recreation Plan identifies future route of Lakeside Trail through this area. See discussion of Micro Park in the "Current and Future Facilities in Shoreline Jurisdiction" section above.
CCH L33	Visual Access (local streets)	Trail; Lakeside Micro Park Plan	Developed residential area. City Parks and Recreation Plan identifies future route of Lakeside Trail through this area. See discussion of Micro Park in the "Current and Future Facilities in Shoreline Jurisdiction" section above.
CCH L34	Visual Access (US 97); Lakeside City Park; Boat Launch	None	Existing recreational facilities.
CCH L35	Visual Access (US 97)	None	Highway immediately adjacent to lake.
CCH L36	Visual Access (US 97)	None	Large lots of city-owned property adjacent to shoreline jurisdiction.
CCH L37	Visual Access (US 97); Private boat launches	None	Developed residential.
Chelan River			
CCH R01	None	None	Public ownership

Waterbody and Reach	Current Shoreline Facilities	Planned Shoreline Facilities	Discussion
CCH R02	None	None	Public ownership
CCH R03	None	None	Public ownership
CCH R04	None	None	Public ownership
CCH R05	None	None	Public ownership
CCH R01R	None	Trail	City Parks and Recreation Plan identifies future portion of Riverwalk Park through this area.
CCH R01L	None	None	Public ownership
CCH R02L	None	None	Public ownership
CCH R03L	Visual Access	None	Public ownership
CCH R04L	Chelan PUD Athletic Complex	None	Existing recreational facility.

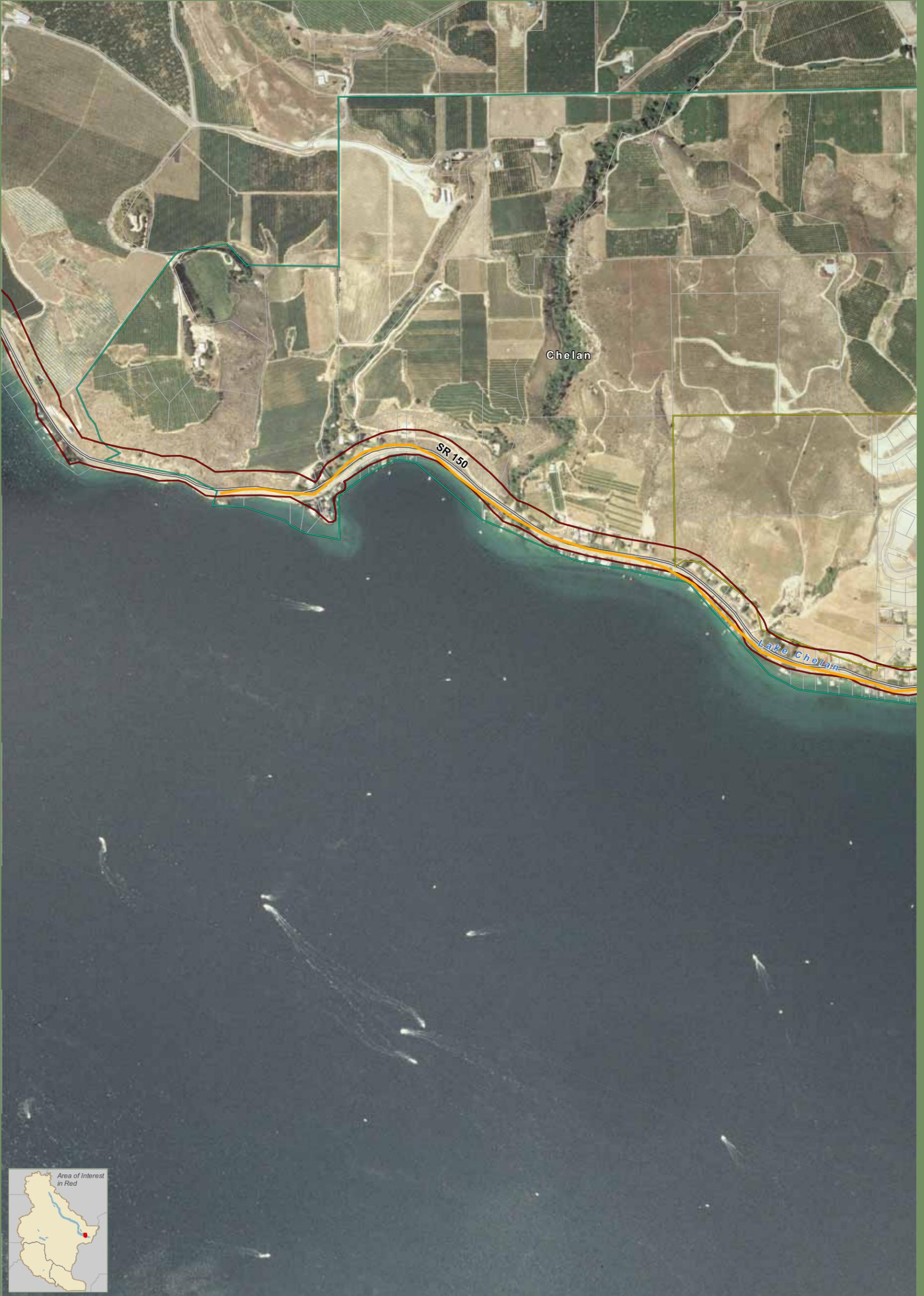
Implementation

To be provided. Anticipated to integrate with City comprehensive and parks plans and identify actions to be taken to develop public shoreline access to shorelines on public property, recommended projects, and/or requirements for shoreline permits, recognizing that the planning process may also justify more flexible off-site or special area public access provisions.

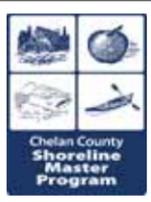
Supporting Maps

The following attached maps are provided for reference and in support of the shoreline public access plan:

- Public Access maps prepared for the Shoreline Master Program update, April 14, 2010
- Lakeside Trail Study Corridor Map, 2000
- Don Morse Park Master Plan, 2007



Public Access Chelan 01

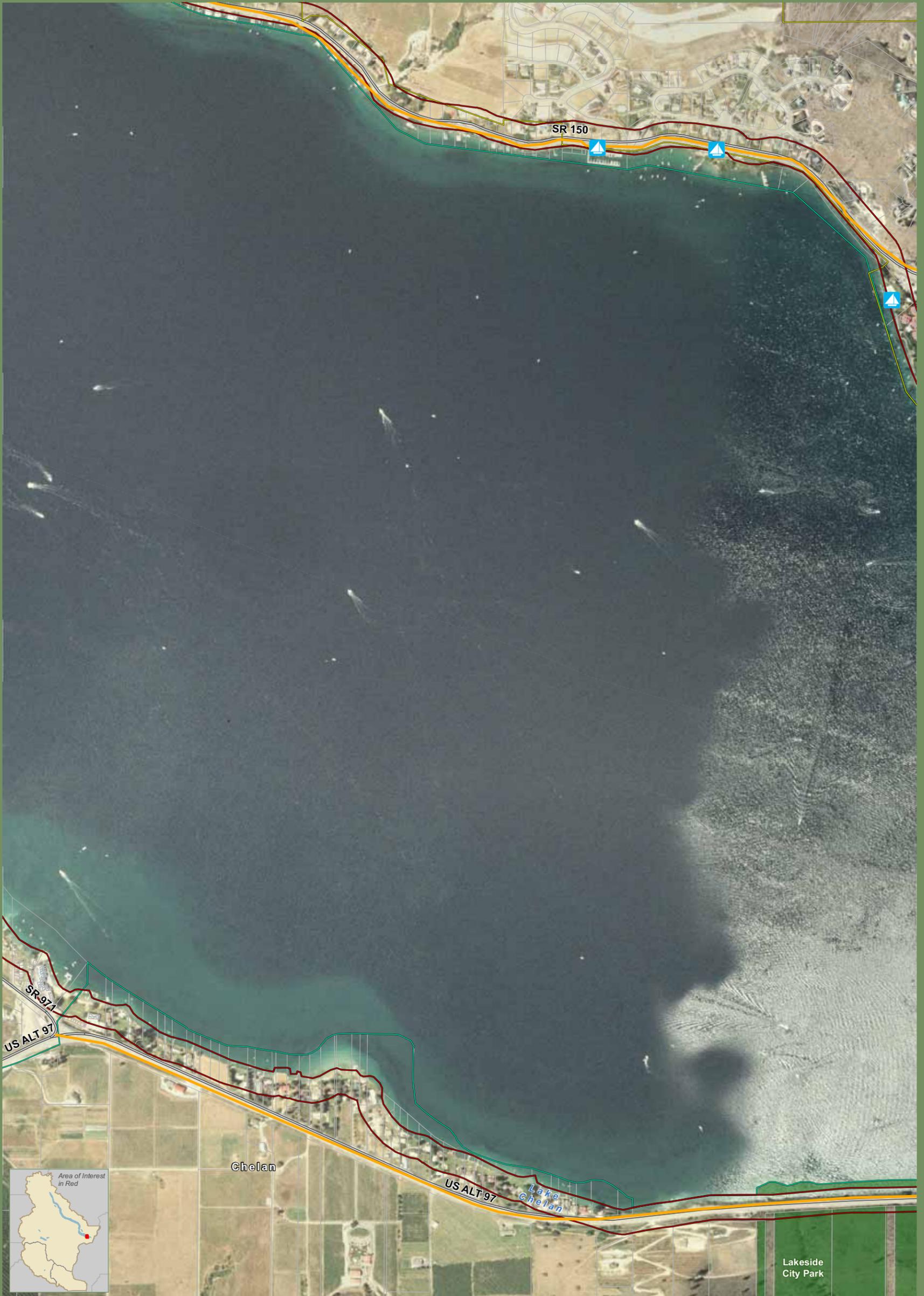



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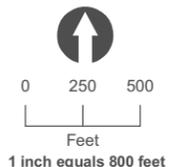
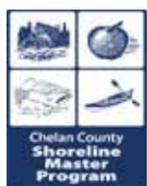
Public Access, Parks, and Other Public Lands

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|------------------------|----------------------|----------------------------------|-----------------|
| Boat Launch | Picnic Area | Fishing Easement | Proposed Trails |
| Campground | RV Camp | Fishing Easement with Boatlaunch | Highways |
| Comm. Dock/Marina | Ski Area | Parks | Railroads |
| Fishing Access | SnoPark | Other Public and Protected Lands | Parcels |
| Horse Camp | Trailhead | Potential ROW Access | Jurisdiction |
| Marina | Visitor Info Site | View Corridors | City Boundaries |
| Other Boating Facility | Winter Rec. Facility | Hiking Trails | UGA Boundaries |

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Public Access Chelan 02



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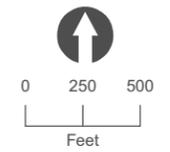
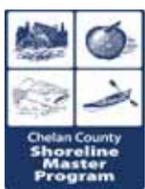
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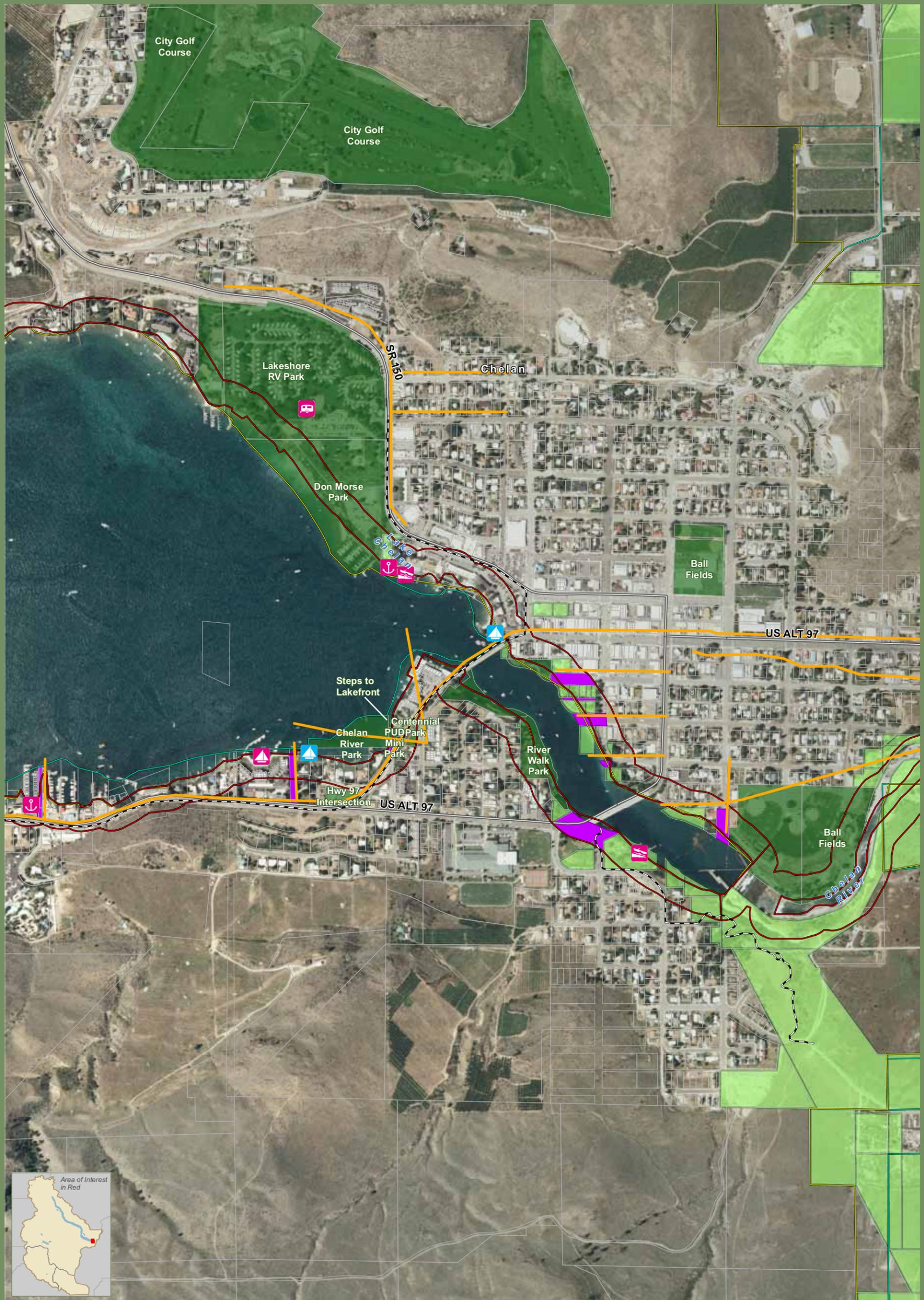


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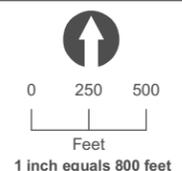
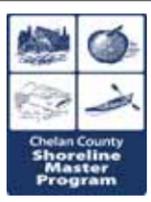
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Public Access Chelan 04



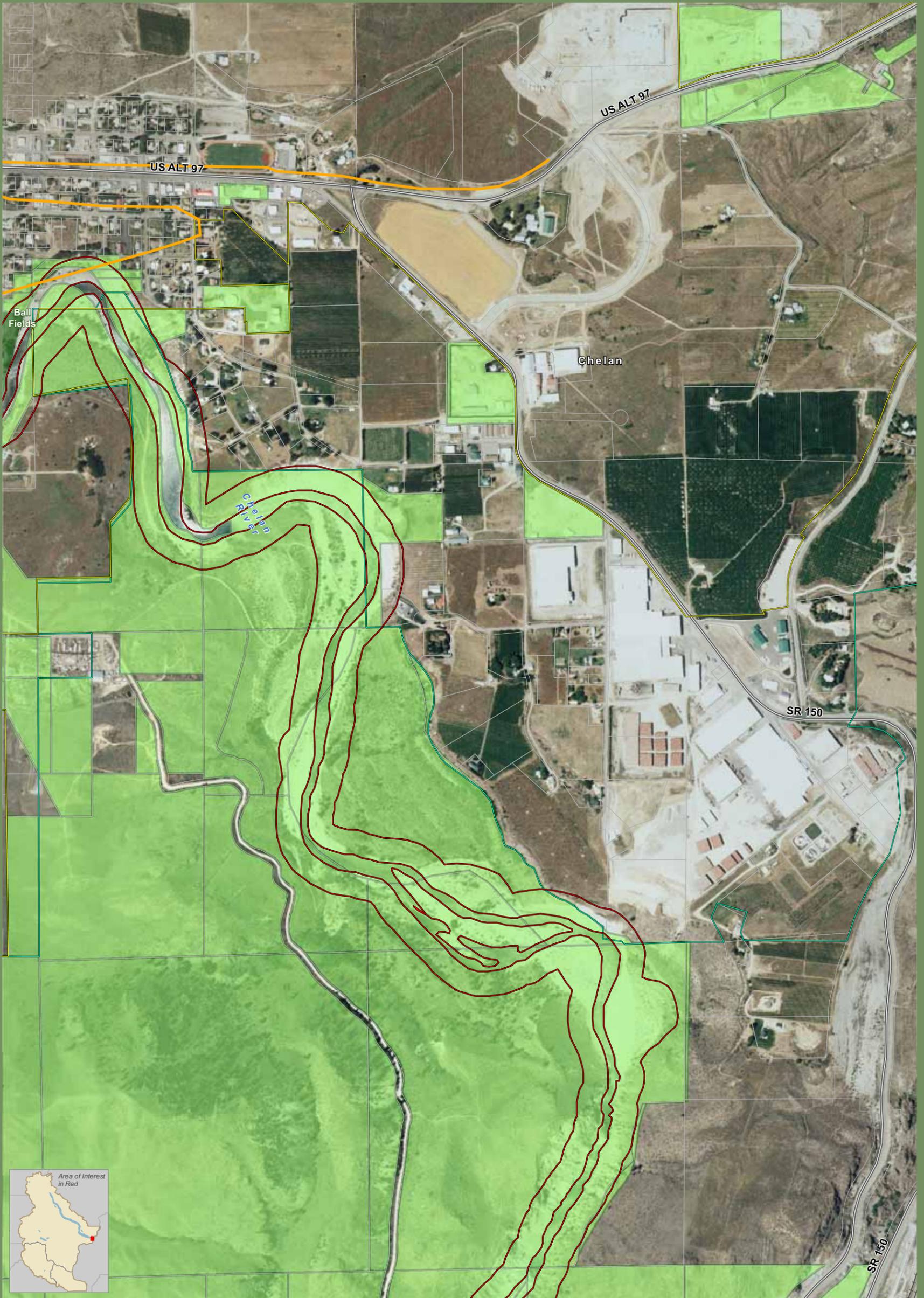
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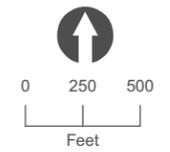
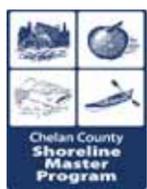
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Public Access Chelan 06

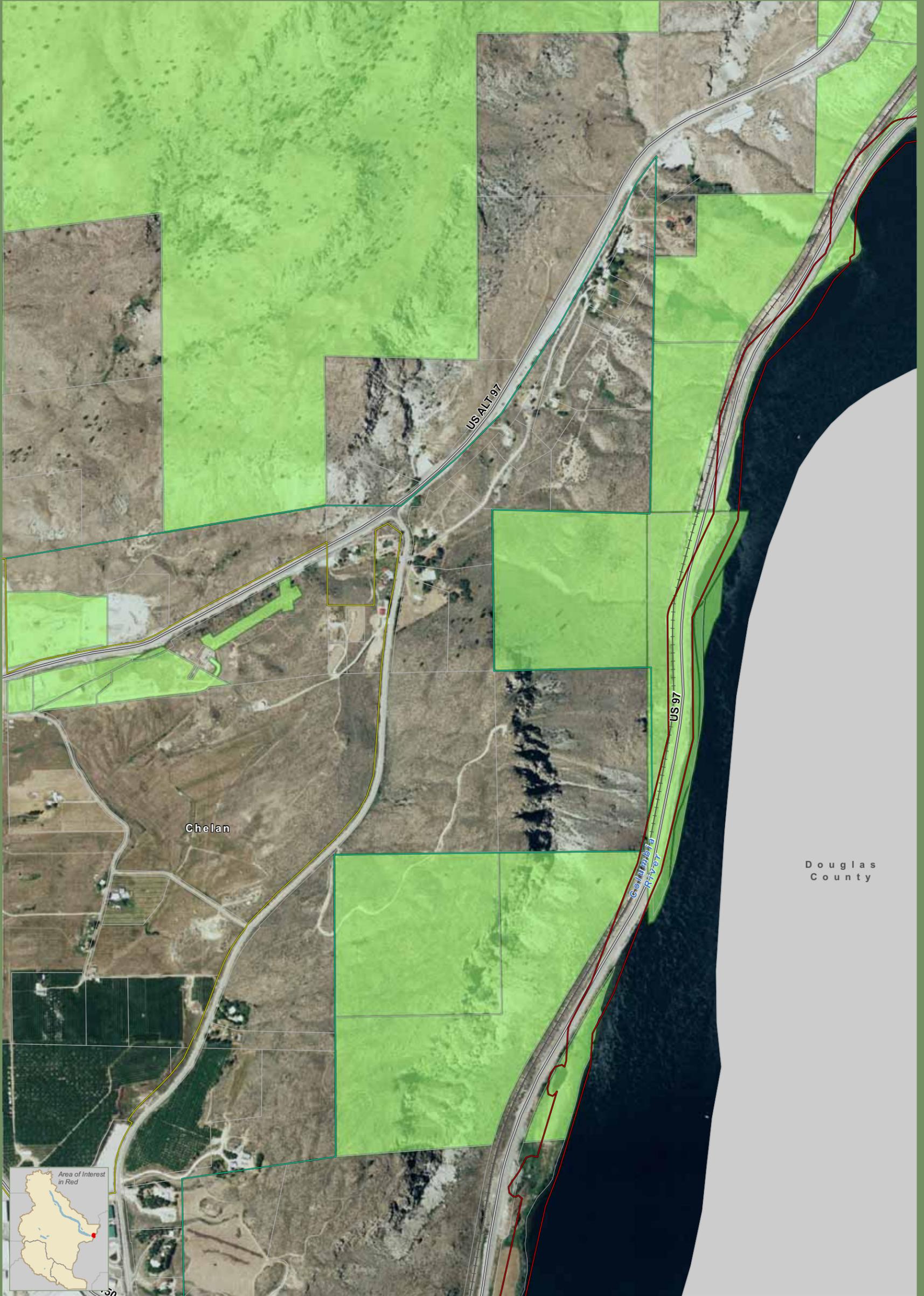


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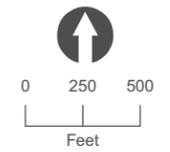
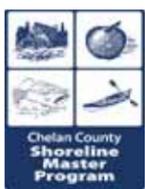
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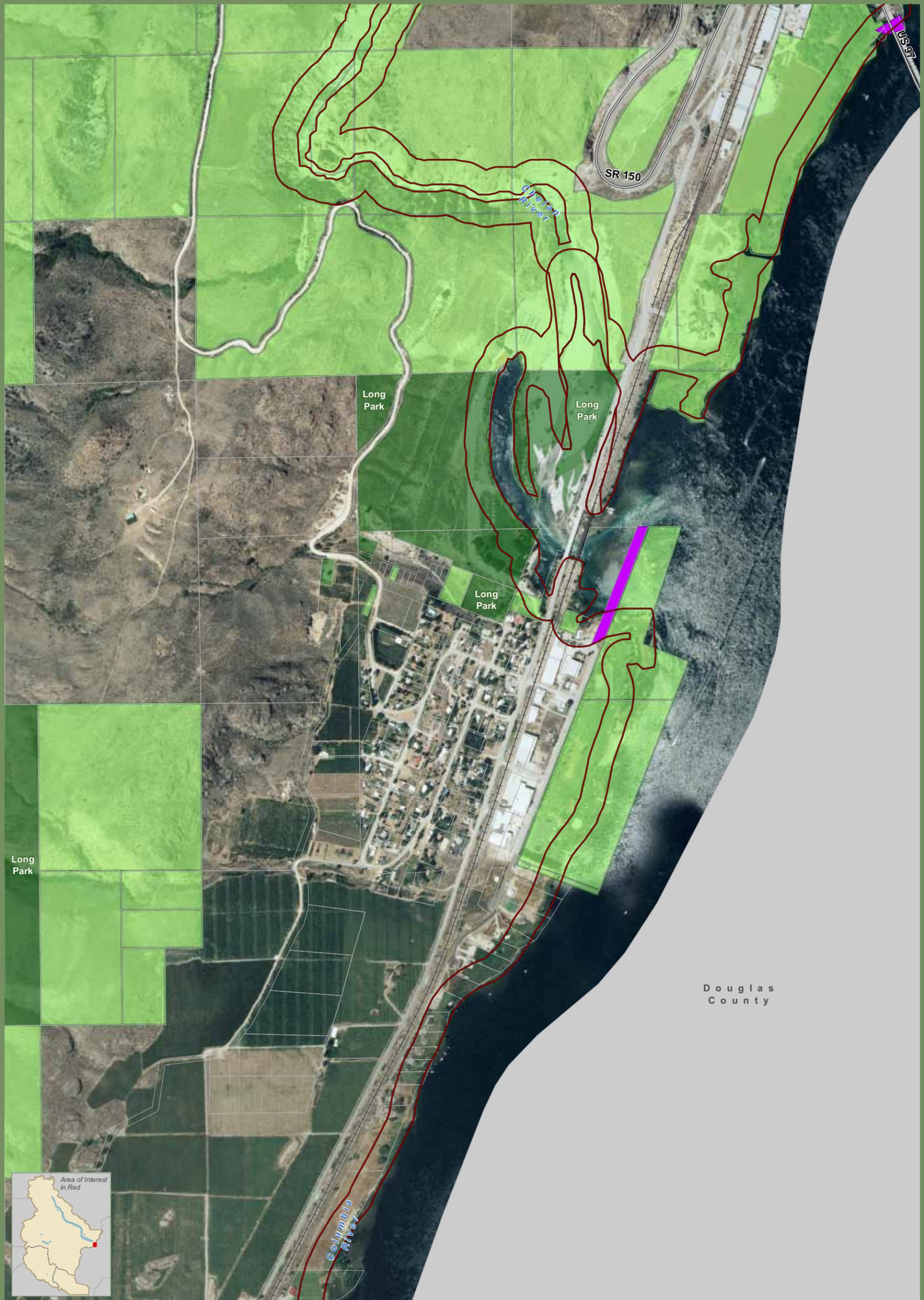


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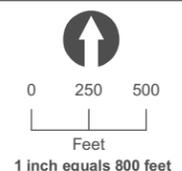
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Public Access, Parks, and Other Public Lands

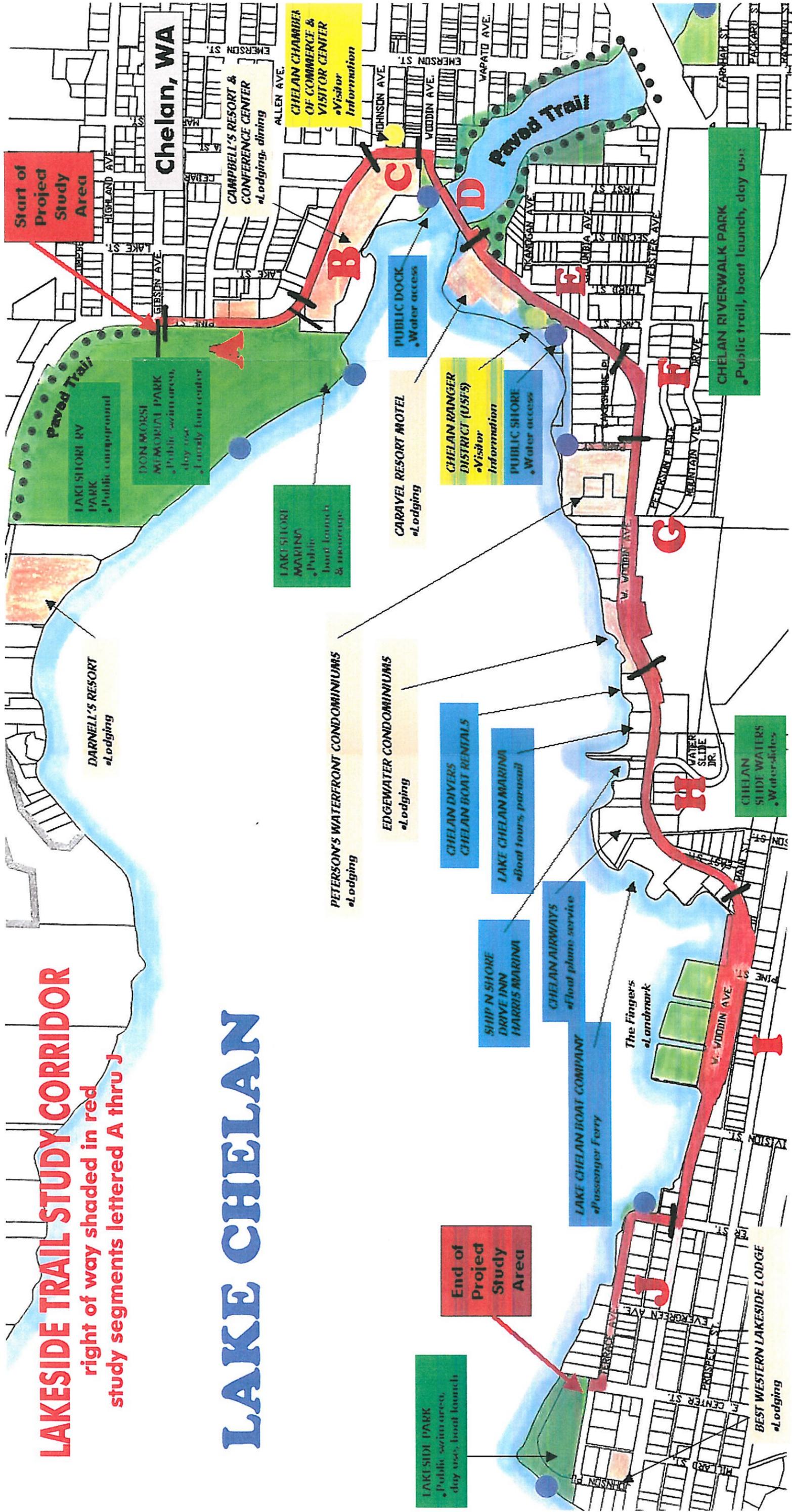
- | | | | |
|------------------------|----------------------|----------------------------------|-----------------|
| Boat Launch | Picnic Area | Fishing Easement | Proposed Trails |
| Campground | RV Camp | Fishing Easement with Boatlaunch | Highways |
| Comm. Dock/Marina | Ski Area | Parks | Railroads |
| Fishing Access | SnoPark | Other Public and Protected Lands | Parcels |
| Horse Camp | Trailhead | Potential ROW Access | Jurisdiction |
| Marina | Visitor Info Site | View Corridors | City Boundaries |
| Other Boating Facility | Winter Rec. Facility | Hiking Trails | UGA Boundaries |

Shoreline jurisdiction boundaries depicted on this map are approximate. They have not been formally delineated or surveyed and are intended for planning purposes only. Additional site-specific evaluation may be needed to confirm/verify information shown on this map.

LAKESIDE TRAIL STUDY CORRIDOR

right of way shaded in red
study segments lettered A thru J

LAKE CHELAN



Campground Emergency Access

Campsite Modifications-adds 29 Campsites

Beginner Skate Court
Skate Court

Basketball Courts

Picnic Shelter

Sand Volleyball Courts

Habitat Restoration

Concessions /
Restrooms / Covered
Patio

Transfer Dock

Turfgrass Slope

Offshore Berm

Drift Sill

ADA Beach Access

Lakeshore Esplanade
12'-16' wide

Habitat Restoration

Day-Use Slips
(existing Docks-
modified)

Fixed Breakwater

Floating Breakwater /
Transient Moorage

SR 150

Restroom Modifica-
tions-Laundry &
Meeting Room
Addition

Campground Pay
Station
RV Dump Station
RV Queue Lanes

Park Office &
Maintenance Center

Parking - 260+/- spaces
Gibson

Pre-School & School
Age Play Area

Splash Park

Nixon

Lakeside Trail

Community Center
or Mini-Golf

Parking - 34 spaces

Parking - 24 spaces

Boat Trailer Parking-
44 spaces

2 Lane Boat Launch
for Motorized Water-
craft

Marina Office /
Restrooms

Future Revenue
Potential.

Non-Motorized
Watercraft Launch

Sailing / Non-Motor-
ized Watercraft
Center & Watercraft
Rentals

Access to Campbell's
Shoreline

Non-Motorized
Watercraft/Rental
Docks

Cruise Boat Dock /
Transient Moorage

Marina-205+/- annual
rental slips

SR 150

Don Morse Park Master Plan

Figure 2

Chelan, WA



1"=60'

0 15 30 60 90 120

Robert W. Drol, Landscape Architect, P.S.
04172 4/23/07

3/4/07 10:00 AM C:\Users\p\Documents\Don Morse Park Master Plan\Fig 2.mxd

